1 **OPINION**

2 Can biomass supply meet the demands of BECCS?

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12 Abstract

13 In order to reach the reduced carbon emission targets proposed by the Paris agreement one of the widely proposed decarbonizing strategies, referred to as negative emissions 14 15 technologies (NETs), is the production and combustion of bioenergy crops in conjunction 16 with carbon capture and storage (BECCS). However, concerns have been increasingly raised 17 that relying on the potential of BECCS to achieve negative emissions could result in delayed 18 reductions in gross CO₂ emissions, with consequent high-risk of overshooting global 19 temperature targets. We focus on two particular issues; the carbon efficiency and payback 20 time of bioenergy use in BECCS and the potential constraints on the supply of bioenergy. The simplistic vision of BECCS is that one ton of CO₂ captured in the growth of biomass 21 equates to one ton of CO₂ sequestered geologically, but this cannot be the case as CO₂ is 22 emitted by variable amounts during the life cycle from crop establishment to sequestration 23 24 below ground in geological formations. The deployment of BECCS is ultimately reliant on the 25 availability of sufficient, sustainably sourced, biomass. The two most important factors 26 determining this supply are land availability and land productivity. The upper bounds of the 27 area estimates required correspond to more than the world's harvested land for cereal 28 production. To achieve these estimates of biomass availability requires the rapid evolution 29 of a multitude of technological, social, political, and economic factors. Here, we question 30 whether, because of the limited sustainable supply of biomass, BECCS should continue to be 31 considered the dominant NET in IPCC and other scenarios achieving the Paris targets, or 32 should it be deemed no longer fit for purpose?

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34 **1. Introduction**

35 Negative emissions technologies (NETs) are any process that removes carbon dioxide from 36 the atmosphere and stores it in the biosphere or geosphere. In recent years, the 37 international research on NETs has grown rapidly and publications have ranged in scope 38 from reviewing the potential of NETs in climate change mitigation scenarios, to assessing 39 the feasibility of achieving technological maturity and discussing deployment opportunities 40 (Minx et al., 2017). However, concerns have been increasingly raised that ungrounded 41 optimism in NETs potential could result in delayed reductions in gross CO₂ emission, with 42 consequent high-risk of overshooting of global temperature targets (Kato & Yamagata, 2014; Fuss et al., 2014; Anderson & Peters, 2016; Vaughan et al., 2018). In order to reach 43 44 the reduced carbon emission targets proposed by the Paris agreement, one of the widely proposed NETs is the production and combustion of forest products or second-generation 45 bioenergy crops in conjunction with carbon capture and storage (BECCS). Most Integrated 46 Assessment Models (IAMs) suggest that BECCS will make a significant contribution to NETs 47 in the near to mid-term future and it has come to be viewed as the key CO₂ removal 48 approach to keep global atmospheric CO₂ concentrations below 500 ppm and avoid 49 50 catastrophic climate change (Fuss et al., 2018; Nemet et al., 2018; NAS, 2018). The reason why BECCS plays such a pervasive and pivotal role in climate change mitigation pathways is 51 52 based on an assumption that large areas of land could be made available for bioenergy 53 production at scale and that bioenergy is in the near term a relatively low-cost and low-54 emission source of energy (EASAC, 2018; Reid, Ali & Field, 2019).

Negative emissions as a consequence of BECCS is achieved when the CO₂ absorbed from the 55 56 atmosphere during the growth cycle of biomass is released in combustion and energy 57 production and then captured and stored indefinitely (Kemper, 2015). The simplistic vision 58 of BECCS is that one ton of CO₂ captured in the growth of biomass equates to one ton of CO₂ 59 sequestered geologically. However, biomass crops are not carbon neutral because GHG 60 emissions are associated with the cultivation of biomass and furthermore GHG emissions occur throughout the BECCS value chain which reduces the carbon efficiency (Brandao et al., 61 2018; Tanzer & Ramirez, 2019). 62

Gough et al. (2018) identified a number of policy and governance challenges associated with 63 64 the deployment of BECCS, including whether BECCS can be delivered at sufficient scale and also be provided sustainably. Here we suggest that it is becoming increasingly clear that the 65 potential of BECCS is significantly constrained by a combination of socio-political, technical 66 and geographic considerations, including limits to knowledge and experience (Fridahl & 67 Lehtveer, 2018), and ask whether BECCS should continue to be the dominant NET in IPCC 68 and other scenarios achieving Paris targets or should it be deemed no longer fit for purpose. 69 70 We highlight two particularly important issues, the low carbon efficiency and long payback 71 time of biomass for BECCS and the potential constraints on the supply of biomass for 72 bioenergy.

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76 2. Carbon efficiency of BECCS

The first impact of displacing fossil fuel with biomass for power generation in BECCS is a 77 78 carbon debt derived from an increase in atmospheric CO₂ emission from land clearing and 79 biomass production (*i.e.* direct land use emissions), harvesting, transport and processing (*i.e.* 80 lifecycle emissions), as well as stack emissions due to higher CO₂ emissions from biomass combustions relative to continued fossil fuel use. The size of the bioenergy carbon debt 81 82 depends also on how far upstream and downstream emissions are estimated within the system boundary of any life cycle analysis (LCA) (Tanzer & Ramirez, 2019). Studies including 83 84 only a gate-to-gate boundary system ignore land-based emissions and assume that the amount CO_2 removed by biomass from the atmosphere is equal to the CO_2 emitted from its 85 86 combustion (*i.e.* the bioenergy is "carbon neutral"). These studies in general provide optimistic results on the potential savings from bioenergy crops. Since bioenergy systems 87 88 involve land-based and lifecycle emissions, a further expansion of the boundaries is needed to encompass a "cradle-to-gate" boundary system which includes upstream emissions 89 (Hastings, 2017, Roder et al., 2015). Ultimately, LCAs should include both upstream and 90 downstream emissions in a "cradle-to-grave" determination of the overall climate 91 92 mitigation of NETs (Tanzer & Ramirez 2019) (Figure 1).

93 Life cycle GHG assessments have shown that the differences in supply chain emissions from 94 biomass cultivation, harvesting and transportation can be relatively small compared to the 95 large differences in combustion and processing efficiencies of the power plants (Odeh & 96 Cockerill 2008, Roder et al., 2015). This is because, at the point of combustion, biofuels generate more CO₂ per unit of end-use energy than fossil fuels. Although woody biomass 97 98 has approximately the same carbon intensity as coal (0.027 vs. 0.025 tC/GJ of primary energy), combustion efficiency of wood and wood pellets is in general lower than fossil fuels 99 100 with typical combustion efficiencies for wood being approximately 25%, compared to 35% 101 for coal (IEA 2016). Published estimates vary with the process examined, but energy 102 processing losses for the wood pellet supply chain are on the order of approximately 27% if 103 biomass is used in the drying process (Roder et al., 2015), compared to losses of 104 approximately 11% for coal (IEA, 2016). In addition, capturing the CO_2 and then compressing 105 it prior to transport produce an energy penalty that needs to be accounted for in the overall 106 boundary system of BECCS. Additional energy is required to extract the steam needed for 107 the CO₂ absorber/stripper system, to scrub the CO₂ due to compressing the flue gas and 108 pumping the solvent, and finally to compress the recovered CO₂ prior to belowground storage sequestration. 109

110 **3. Carbon payback time**

111 The carbon payback time of biofuels is the number of years it can take to offset 112 the carbon emissions generated by converting land for biofuels. Biofuels can only reduce

atmospheric CO₂ over time by increasing net primary productivity above what it otherwise 113 114 would have been. This period is very sensitive to the type of biomass crop and previous land 115 use, and can range from less than 10 years for perennial grasses to over 100 years for slow growing clear-felled forests. Estimates of the payback time of biomass-fired power plants 116 are limited, but have been reported as high as 400 years (Bentsen 2017). Depending on the 117 land use change, the land-based production system and fossil fuel replaced, the payback 118 time of the carbon debt of wood pellets is found to vary from 44 to >104 years to offset coal 119 120 (Sterman et al., 2018). Pellets from residues are reported to have a temporal lags against 121 coal-fired generation of approximately 16 years, while pellets from standing tree harvesting would require 35-50 years to reach a payback (McKechnie et al., 2011). It is also important 122 to recognise that BECCS negative emissions are not delivered from year one and a time lag 123 will occur before the initial extra emissions from producing the crop and establishing the 124 BECCS facility are recovered. 125

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127 **4.** Impacts of land use for BECCS

128 Land carbon stocks are influenced both by direct land use change (dLUC) involved in switching to the BECCS crop and from secondary impacts (*e.g.* in shifting demand for food to 129 130 new areas) which lead to indirect land use change (iLUC). It is particularly difficult to summarize the potential emissions from iLUC, as its impact and extent is a function of 131 132 spatial ecology, macro-scale economics, and type of biomass feedstock considered. So that iLUC can only be modelled and not measured directly. Second generation biofuels have 133 134 been reported to have a median carbon loss of 5 gCO₂-eq/MJ, although sequestration is 135 possible mainly in marginal areas, where perennial crops (such as switchgrass (Panicum 136 virgatum), miscanthus (Miscanthus x giganteus) and Arundo donax) can increase below-137 ground carbon content leading to negative emissions of -12 gCO₂-eq/MJ (Valin et al., 2015). 138 Pellets from forest residues have been reported to have a mean loss of 17 gCO₂-eq/MJ biofuel due to lower build-up of soil organic carbon stocks (Valin et al., 2015). Straw and 139 140 stover could have losses varying from 2 to 3 gCO_2 -eq/MJ biofuel (Overmars et al., 2015), 141 while for cereal straw they vary from 0 to 16 gCO₂-eq/MJ biofuel (Valin et al., 2015) (see 142 Table 1).

143 5. Balancing biomass supply and demand

The deployment of BECCS is ultimately reliant on the availability of sufficient, sustainably sourced, biomass for an active CCS industry operating at scale and a favourable policy and commercial environment to incentivise these investments (Boysen, Lucht & Gerten, 2017). IAM scenarios aimed at keeping warming below 2°C include global demand for sustainable biomass for BECCS ranging from 60 EJ/year up to more than 500 EJ/year (Fuss et al., 2018). The supply of biomass needs to be sufficient to either provide for centralised power stations or distributed energy systems, such as combined heat and power (CHP) stations. There are

also opportunities to capture CO₂ from other sources such as ethanol biorefineries using 151 152 first generation crops (Sanchez et al., 2018). The two most important factors determining the biomass supply for BECCS are land availability and land productivity. These factors are in 153 154 turn determined by competing uses of land and a myriad of environmental and economic considerations (Searle & Malins, 2014). Published estimates of the potential for biomass 155 156 supply vary widely, due mainly to the mixture of methodologies, assumptions and datasets employed (Batidzirai et al., 2012). Different estimates derive in part from differing utilisation 157 158 of the same data collated by the Food and Agriculture Organisation (FAO), and from the use of different assumption on the spatial and temporal factors affecting biomass potential 159 production. Furthermore, because in the FAO data-set there is a paucity of data for some 160 regions, such as Africa, the lack of robust, reliable and high resolution information make 161 global spatial biomass assessments difficult to model. 162

The potential sources of biomass for BECCS range from harvested residues from first 163 generation food crops to forests, managed short-rotation coppice such as willow and 164 poplar, and second generation biomass crops such as perennial rhizomatous grasses. The 165 advantage of the second generation crops is that they can produce usable energy with less 166 than 10% the energy inputs of first generation food crops, and lower water and nutrient 167 168 requirements. However, the viability of achieving the highest yields demonstrated in 169 experimental plots over large areas and many different types of soils has not yet been 170 demonstrated. For example Searle & Mallins (2015) reviewed the yields of five major energy 171 crops (*Miscanthus*, Switchgrass, Poplar, Willow, and Eucalyptus) all of which had produced 172 high yields in small, intensively managed trials. However, yields were significantly lower in semi-commercial scale trials, due largely to biomass losses with drying and harvesting 173 174 inefficiency under real world conditions.

Recent studies provide a large range for the global technical potential of biomass supply for 175 176 2050, ranging from ~30 to over 1,000 EJ/yr (Table 1). However the higher levels are considered implausible either because the estimates of available land are too optimistic or 177 178 yield expectations are inflated by extrapolations from pilot-based studies to large areas of less productive marginal and severely degraded land (Smith & Torn, 2013; Smith et al., 179 2014). Furthermore the ability of degraded and marginal land to produce economic yields 180 without the use of expensive fertilisers and irrigation is vastly overestimated (Field, 181 Campbell & Lobell, 2007). In addition, relating the unevenly distributed biomass supply to 182 the amount of CO₂ that can be stored geologically (Hendricks et al., 2004) is complex as the 183 available regional information does not account for the possibility that CO₂ storage capacity 184 may also be unevenly distributed within a given region (Muri, 2018). 185

The global land areas needed for the deployment of BECCS by 2100 have been estimated to range from 380 to 700 Mha (Smith et al., 2015). The upper bounds correspond to three times the world's harvested land for cereal production, twice the current water use for agriculture and 20 times the current US annual fertiliser use. The reason why the range is so 190 large, revolves around differences in the definition of marginal land that is abandoned or 191 severely degraded. Also, while there is evidence that the area of abandoned land has been 192 increasing, with the FAO Landsat analysis indicating that across the tropics 77 Mha of 193 cropland and pasture had been abandoned either temporarily or permanently during the 194 1990s (FAO, 2001; Gibbs et al., 2010), the productivity of this land is very low.

As well as abandoned land, it seems that globally there is a sizable area of land that is used for agriculture but which makes a small contribution to food production and could be used for biomass production (approximately 600 Mha) (Alexandratos and Bruinsma, 2012, Mason et al., 2015). Considering only low productivity cropland with terrain slope ≥20% (i.e. disadvantaged agricultural areas), Albanito et al. (2016) suggested that the global land suitable for bioenergy would be approximately 250 Mha, which could generate up to 318 EJ of primary energy.

202 Spatially explicit studies on the availability of biomass for BECCS are limited to the USA and 203 UK. Baik et al., (2018) reported that by 2020 in the US up to 230 Mt of lignocellulosic biomass could be available annually producing as much as 400 Mt CO₂/year for 204 205 sequestration in BECCS. The UK has a theoretical storage CO_2 capacity of 78 GtCO₂ with 50% 206 confidence (Bentham et al., 2014), and previous research reported that BECCS could 207 mitigate between 4.5 and 55 MtCO₂/year and approximately 1.5 Mha could be made 208 available to bioenergy crops (ETI, 2016; Smith et al., 2016). However, considering only the 209 low quality grade agricultural land available to produce an environmentally and 210 economically sustainable supply of biomass to the power sector, Albanito et al. (2019) 211 reported that only 0.4 to 0.5 Mha would be available across Great Britain.

212 6. Are biomass for BECCS ambitions sustainable?

In recent years the widely accepted criteria for a sustainable biomass supply have evolved to
ensure that the biomass: (i) is not redirected from food or animal feed purposes, (ii) does
not reduce the ecological functioning of the land, (iii) is grown on marginal land not suitable
or economically attractive for food crop production, and (iv) is utilised locally (within ~50
km) to limit transport costs (Lewandowki, 2015).

218 Smith et al., (2015) make it clear that bioenergy systems deployment needs to balance a 219 range of environmental, social, and economic objectives that are not always fully 220 compatible. The effectiveness and consequences of bioenergy development depends on: (i) the technology used, (ii) the location, scales, and pace of implementation (iii) the land used, 221 222 *i.e.* forest, grassland, crop lands, and marginal land, including how they displace existing land use, and (iv) the business models and practices adopted. The conclusion is that 223 224 estimates of availability for the future depends on the evolution of a multitude of social, political, and economic factors including land tenure and regulation, trade, and technology 225 226 (Smith et al., 2015; Bui et al., 2018).

An additional and rapidly emerging issue is the realisation that there will be competing demands for biomass to provide the feedstock of a rapidly growing bio-economy (Dahmen et al., 2019). Using biomass for energy is a high volume, low value operation while biomass used for the production of bio-based chemicals and materials, which will be essential if the demands to remove non-degradable plastics from the environment are to be met, has a much higher value.

We suggest that further work is thus required to quantify the sustainable capabilities for 233 BECCS as a NET. This should demonstrate that, before being given priority in future climate 234 change reduction strategies, the risks can be managed effectively through not only technical 235 means but also international governance and the impacts that NETs will have on sustainable 236 237 development goals and equity issues between nations (Fajady & Mac Dowell, 2017; Fuhrman et al., 2019). Moreover, energy policy should not overlook the inherently low 238 efficiency of exploiting photosynthesis (the basic process driving conversion of CO₂ to 239 biomass) for energy, since the amount of electricity which can be produced from a hectare 240 of land using Photo Voltaic (PV) is at least 50-100 times that of biomass (Baldocchi & 241 Penuelas, 2018). Reducing uncertainty in the outcomes is crucial to increase the robustness 242 243 of decisions that use integrated assessment models as inputs and more sensitivity analyses should be made in order to understand the implications of various parameters and 244 245 assumptions. Models to assess the impacts of biomass for BECCS on GHG concentrations 246 and climate change require details of land use change impacts, including long term nutrient 247 and productivity changes, supply chain emissions from biomass harvesting, processing, and 248 transport, combustion efficiencies of and related emissions of different fuels, and changes in 249 albedo and other biophysical processes that alter how GHGs affect the climate.

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7. Conclusion

The International Energy Agency predicts that bioenergy could become the most important 252 renewable energy by 2030 (IEA, 2016). However, this depends on the implementation of 253 254 renewable energy strategies of key countries for the near-term deployment of BECCS at a 255 scale to meet significant energy demands. The production of biomass feedstocks are directly 256 linked to communities, farms, forests, and ecosystems from which resources are extracted. 257 Therefore, bioenergy production for BECCS has potential for significant social and justice 258 implications which could severely impede the deployment of BECCS at scale. This conflicts 259 with the suggestion that BECCS may be an early-use NET, which allows time for the 260 development of other more technically challenging NETs.

It is likely that NETs deployment at the huge scales envisaged in many scenarios could greatly exceed our collective ability to manage carbon cycle flows, thereby risking doing more harm than good. The viability of BECCS as a NET option depends on the choices made throughout the supply chain. Land competition for food production and greenhouse gas emissions associated with biomass cultivation, harvesting, and processing cast doubt on the ability of BECCS to result in net removal of CO₂ from the atmosphere. Assessment of water,

land and carbon intensity of biomass supply chain and conversion technology is vital before 267 supporting the large scale deployment of BECCS. Furthermore, the impacts of large scale 268 269 BECCS on terrestrial biodiversity have received little consideration so far (Heck et al., 2018). 270 All current evidence shows that the anticipated high variability in the effectiveness of BECCS 271 CO₂ removal illustrates the need for a case by case analysis. The policy implication is that 272 regulating and attributing value to these systems will have to be integrated to regional specificity, but how this might be achieved remains an open question (Reid, Ali & Field, 273 274 2019).

In conclusion, all available evidence points to a high variability in the possible outcomes of a 275 BECCS project, both in terms of cumulative net carbon removal over the facility's lifetime, 276 277 and also the time required for a given facility to start removing CO₂ from the atmosphere. Furthermore, significant risks exist of perverse outcomes where the net effect is to increase 278 emissions (Fridahl & Lehtveer, 2018; Heck et al., 2018). Key factors which favour improved 279 carbon efficiencies for biomass production are: limiting the impacts of direct and indirect 280 281 land use changes, using carbon neutral power and organic fertilizers, prioritizing sea and rail 282 over road transport, increasing the use of carbon negative fuels, and exploiting alternative 283 biomass processing options; e.g. natural drying. However, the prospects of these achieving 284 the anticipated negative emissions by BECCS in the near term are very uncertain and 285 support the view that BECCS are not currently fit for purpose (Fuss et al., 2018).

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288 Acknowledgements:

MBJ received funding from The Environmental Protection Agency, Ireland, Research
 Programme 2014-2020, Grant No. 2016-CCRP-MS.36

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521 Table 1. Published estimates of global bioenergy technical production potential (*i.e.* amount

of biomass energy that can be supplied globally given current expectations on technology,

523 food demand and environmental constraints), and potential indirect land use change (iLUC)

- 524 GHG emissions from the demand for food crops in new areas (iLUC) due to the conversion
- 525 of current croplands to biomass feedstock production.
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Reference	Bioenergy Production Potential	Comments
Haberl et al. (2010)	160-270 EJ/yr in 2050	'Scientific studies required in order
		to be more precise'
Dornburg et al. (2010)	200-500 EJ/yr in 2050	
Berndes et al. (2003)	100->400 EJ/yr in 2050	Review of 17 studies
Beringer et al. (2011)	130-270 EJ/yr in 2050	Used LPJmL DGVM model
Rogier et al. (2012)	793 EJ/yr currently	
Kemper et al. (2015)	50->1000 EJ/yr currently	'most likely range'
Fuss et al. (2018)	60-1548 EJ/yr in 2050	
Reference	GHG emissions from iLUC	Production system
Valin et al. (2015)	17 gCO ₂ -eq/MJ	Forest residues
Overmars et al. (2015)	2-3 gCO ₂ -eq/MJ	Cereal straw & stover
Valin et al. (2015)	0-16 gCO ₂ -eq/MJ	Cereal straw & stover
Valin et al. (2015)	-12 gCO ₂ -eq/MJ	Swichgrass & miscanthus
Melillo et al. (2009)	275-285 gCO ₂ -eq/MJ	Eucalyptus, swichgrass & poplar

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530 Figure Legend:

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Figure 1. The simplistic vision of BECCS is that one ton of CO_2 captured in the growth of biomass would equate to one ton of CO_2 sequestered geologically, which we can regard as a carbon efficiency of 1 (*i.e.* Gate to Gate with carbon neutrality). This simplistic concept of carbon neutrality in the bioenergy debate, however, is far from the reality. Depending on the different technology assessments boundaries applied to the BECCS scenario (*e.g.* Cradle

to Grave), GHG emissions are emitted throughout the biomass supply-chain reducing the

538 carbon efficiency of BECCS to less than 50% (EASAC, 2018). In bioenergy systems, indirect 539 land use change (iLUC) also needs to be included to achieve a full picture of the system 540 impacts (*i.e.* Cradle to Grave with iLUC).

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